# SB552

Measure Title: RELATING TO CONDOMINIUMS.

Report Title: Condominiums; Condominium Property Regimes;

Extension

Revives for 1 year specified sections of repealed chapter 514A, HRS, to allow developers whose condominium property regimes were issued an effective date pursuant to sections 514A-40 and

Description: 514A-41, HRS, to update their public reports without

revising any of the associated documents and have their public reports and disclosure abstracts treated as non-expiring developer's public reports under part

IV of chapter 514B, HRS.

Companion: <u>HB811</u> Package: None

Current Referral:

CPH

Introducer(s): BAKER, S. Chang

<u>SB-552</u> Submitted on: 2/12/2019 11:15:26 AM

Testimony for CPH on 2/15/2019 9:30:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing	
Richard Emery	Testifying for Associa	Support	Yes	

#### Comments:

The additional time to allow developers to address the repeal of HRS 514A is reasonable. It assists older projects where the public reports and project documents reflect 514A.

#### **Testimony of the Real Estate Commission**

# Before the Senate Committee on Commerce, Consumer Protection, and Health Friday, February 15, 2019 9:30 a.m. State Capitol, Conference Room 229

## On the following measure: S.B. 552, RELATING TO CONDOMINIUMS

Chair Baker and Members of the Committee:

My name is Michael Pang, and I am the Chairperson of the Real Estate Commission (Commission). The Commission supports this bill.

The purpose of this bill is to allow developers whose condominium property regimes were issued an effective date pursuant to now-repealed Hawaii Revised Statutes (HRS) sections 514A-40 and 514A-41 an additional year to update their public reports, by amending section 45 of Act 181, Session Laws of Hawaii 2017, to extend the "safe harbor" of the Act.

Since the passage of Act 181, the Commission has been made aware of some, usually smaller, condominium projects that were unable to meet the Act's deadline of December 31, 2018, for an automatic transfer of active and accurate projects to HRS chapter 514B, due to a lack of time, resources, necessary professionals, and/or natural disasters. By reviving certain salient sections of repealed HRS chapter 514A, these developers would have an opportunity to update their public reports without revising any of the governing documents and by meeting certain criteria. The Commission does not anticipate any adverse effect from allowing these developers additional time to comply. This bill also makes clear that those projects that met the December 31, 2018, deadline transitioned via the Act's "safe harbor."

The Commission recommends, however, that the new (underlined) language on page 2, lines 15-16 be amended to read as follows: "or have effective dates expired prior to January 1, 2019".

Thank you for the opportunity to testify on this bill.

### McCorriston Miller Mukai Mackinnon LLP

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#### February 14, 2019

Senator Rosalyn H. Baker, Chair Senator Stanley Chang, Vice Chair Members of the Senate Committee on Commerce, Consumer Protection and Health Thirtieth Legislature Regular Session, 2019

Re:

S.B. 552

Hearing on February 15, 2019, 9:30 a.m.

Conference Room 229

Dear Chair, Vice Chair and Members of the Committee:

My name is Charles Pear. I am testifying as legislative counsel for ARDA Hawaii.

ARDA Hawaii supports S.B. 552 with revisions.

Act 181, SLH 2017, repealed Chapter 514A. The Act authorizes developers to continue sales using their Chapter 514A public reports, without having to register under Chapter 514B, so long as the Chapter 514A public reports were active, accurate and not misleading. However, in the event of a pertinent or material change to the condominium, the developer is required to revise the condominium documents to comply with Chapter 514B and register the condominium under Chapter 514B.

Chapter 514B defines "pertinent change" to mean any change that renders any information in a public report inaccurate.<sup>1</sup>

A pertinent change does not necessarily constitute a material change.

<sup>&</sup>lt;sup>1</sup> 514B-3. <u>Definitions</u>. \* \* \* "Pertinent change" means, as determined by the commission, a change not previously disclosed in the most recent public report that renders the information contained in the public report or in any disclosure statement inaccurate, including, but not limited to:

<sup>(1)</sup> The size, construction materials, location, or permitted use of a unit or its appurtenant limited common element;

<sup>(2)</sup> The size, use, location, or construction materials of the common elements of the project; or

<sup>(3)</sup> The common interest appurtenant to the unit.

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This broad scope of this definition may lead to unanticipated consequences. For example, a public report must include a breakdown of the annual maintenance fees and the monthly estimated cost for each unit.<sup>2</sup> However, the budget typically changes each year. As a result, the amount of the monthly estimated cost for each unit, as stated in the 2018 public report, would no longer be accurate when the budget is updated in 2019, 2020, and succeeding years. In such event, Act 181 might be construed to require that the developer re-register the project under Chapter 514B and amend the condominium documents to comply with Chapter 514B.<sup>3</sup>

This may be particularly troublesome for time share plans. In particular, it is common for the developer of a time share plan to continue sales for many years — potentially decades after the initial registration of the project. This may happen because the developer re-purchases time share interests from owners who want to sell, or perhaps because the buyer defaults under a mortgage in favor of the developer, or even because some buyers simply decide to deed their time share interest back to the developer because they are tired of it or no longer want it.

In addition, a time share project is not a static entity. During the life of a time share project, the association may choose to make improvements by, for example, adding new amenities, discontinuing amenities that are no longer being used, remodeling the units, lobbies or other common areas, and so on. The developer may well still be in sales while all of this is taking place.

Each time that a time share developer sells a time share interest, it must furnish to the purchaser a copy of the developer's current time share disclosure statement. However, the developer is not required to provide a copy of the condominium public report to time share purchasers. This is set forth in Section 514B-82, which provides:

§ 514B-82. Sale of units. Except as provided in section 514B-85, no sale or offer of sale of units in a project by a developer shall be made prior to the registration of the project by the developer with the commission, the issuance of an effective date for the developer's public report by the commission, and except as provided by law with respect to time share units, the delivery of the developer's public report to prospective purchasers.

Notwithstanding any other provision to the contrary, where a time share project is duly registered under chapter 514E and a disclosure statement is effective and required to be delivered to the

<sup>&</sup>lt;sup>2</sup> § 514B-83. <u>Developer's public report.</u> (a) A developer's public report shall contain: \* \* \* (3) A breakdown of the annual maintenance fees and the monthly estimated cost for each unit, certified to have been based on generally accepted accounting principles, and a statement regarding when a purchaser shall become obligated to start paying the fees pursuant to section 514B-41(b);

<sup>&</sup>lt;sup>3</sup> Technically speaking, a strong argument may be made that the public report accurately states the amount of the budget in effect in 2018 even though it would not reflect the current assessment amounts for subsequent years.

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purchaser or prospective purchaser, the developer's public report need not be delivered to the purchaser or prospective purchaser.

#### [Emphasis added.]

Since time share buyers do not receive the condominium public report, we think it pointless to require that time share developers register and obtain a new public report under Chapter 514B on an existing Chapter 514A condominium just because the condominium budget changes or there is some other change to the project. Moreover, it may not be possible for the time share developer to amend the existing condominium documents to comply with Chapter 514B. And even if it is possible, it may not be wise to require that the developer attempt to do so where, for example, there are 20,000 time share owners who have already made their purchase on the basis of the existing documents created pursuant to Chapter 514A.

Chapter 514A explicitly recognized that there was no need for time share developers to update their condominium public reports. Specifically, Chapter 514A required that condominium developers obtain a "supplementary public report" if there was a change in the condominium. However, it expressly exempted time share developers from this requirement, stating as follows:

§514A-41 <u>Supplementary public report</u>. \* \* \* (d) Notwithstanding any other provision to the contrary, this section shall not apply to a time share project duly registered under chapter 514E if, with regard to that time share project:

- (1) A copy of the disclosure statement required by chapter 514E is required to be delivered to the purchaser or prospective purchaser; or
- (2) Pursuant to section 514E-30, a copy of the disclosure statement required by chapter 514E is not required to be delivered to the purchaser or prospective purchaser because the offer and sale of the time share interest is made outside of Hawaii.

We propose that this bill be amended to perpetuate this exemption for time share condominiums by incorporating the exemption into the amendment of Act 181 and into Chapter 514B. The net result would be that a change to a project created and registered pursuant to Chapter 514A would not trigger any requirement that the developer register or obtain a public report pursuant to Chapter 514B, or amend the condominium documents to comply with Chapter 514B. And a change to a project created and registered pursuant to Chapter 514B would not trigger any requirement that the public report be amended. This makes sense in light of the fact

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that consumers do not receive the condominium public report anyhow, and that the time share disclosure statement would provide any necessary consumer disclosures.

Accordingly, attached please find a proposed revised version of this legislation incorporating the changes required to implement this proposal. Please note that we have used a different font to help you identify the substantive additional provisions.

Thank you for your kind consideration of this legislation.

Very trail yours

Charles E. Pear, Jr.

CEP:kn

Attachment

## A BILL FOR AN ACT

RELATING TO CONDOMINIUMS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Act 181, Session Laws of Hawaii 2017, is amended by amending section 45 to read as follows:

"SECTION 45. Condominium property regimes created prior to July 1, 2006, that were issued an effective date pursuant to [section] sections 514A-40 and 514A-41, Hawaii Revised Statutes, may be sold on or after January 1, 2019, without revising any of the governing documents; provided that the developer's public report was active [en January 1, 2019, and is], non-expired, and accurate [and not misleading. On] between January 1, 2019, [all active, non expired chapter 514A, Hawaii Revised Statutes, developer's public reports] and July 1, 2020, pursuant to sections 514A-40 and 514A-41, Hawaii Revised Statutes, along with their most recent disclosure abstract, if any, will be treated as non-expiring developer's public reports under part IV of chapter 514B, Hawaii Revised Statutes. Chapter 514A, Hawaii Revised Statutes, developer's public reports shall be treated as non-expiring chapter 514B, Hawaii Revised Statutes, developer's

reports on the first day their respective report was accurate and had an active effective date between January 1, 2019, and July 1, 2020. Should any pertinent or material changes, or both, occur to the condominium project, the developer shall file [an amended] a developer's public report superseding all prior reports pursuant to chapter 514B, Hawaii Revised Statutes; provided that such projects and their subsequent reports filed under chapter 514B, Hawaii Revised Statutes, shall be exempt from the conversion requirements under section 514B-84(a)(1) and (2), Hawaii Revised Statutes. [Condominium] On July 1, 2020, condominium property regimes created prior to July 1, 2006, that were not issued an effective date pursuant to sections 514A-40 and 514A-41, Hawaii Revised Statutes, [and] did not file a notice of intent pursuant to section 514A-1.5(2)(B), Hawaii Revised Statutes, or have an effective dates expired prior to January 1, 2019, shall revise their governing documents and register under chapter 514B, Hawaii Revised Statutes, for a developer to offer for sale or to sell condominiums.

Nothing contained in this Act or in the condominium property act shall be deemed to invalidate any condominium property regime that was validly created under chapter 514A, Hawaii Revised Statutes, prior to July 1, 2006."

SECTION 2. Notwithstanding section 2 of Act 181, Session Laws of Hawaii 2017, and subject to section 3 of this Act, the following sections of chapter 514A, Hawaii Revised Statutes, shall remain operative in the form in which they read on December 31, 2018, until June 30, 2020, for the sole purpose of

providing developers with sufficient time to update their developer's public reports and associated documents in order to qualify for the safe harbor provisions of section 45 of Act 181, Session Laws of Hawaii 2017, as amended by this Act:

#### Part I. General Provisions and Definitions

- 514A-1 Title
- 514A-1.5 Applicability of chapter
- 514A-1.6 Conformance with county land use ordinances
- 514A-2 Chapter not exclusive
- 514A-3 Definitions
- 514A-4 Status of apartments
- 514A-5 Ownership of apartments
- 514A-6 Separate taxation

## Part II. Creation, Alteration, and Termination of Condominiums

- 514A-11 Recordation and contents of declaration
- 514A-12 Copy of the floor plans to be filed
- 514A-13 Common elements
- 514A-13.6 Mailboxes for each dwelling required
- 514A-14 Parking stalls
- 514A-14.5 Ownership of parking stalls
- 514A-15 Common profits and expenses
- 514A-15.1 Common expenses; prior late charges
- 514A-15.5 Metering of utilities
- 514A-16 Liens against apartments; removal from lien; effect of part payment
- 514A-17 Contents of deeds or leases of apartments

514A-18 Blanket mortgages and other blanket liens affecting an apartment at time of first conveyance or lease 514A-19 Merger of increments 514A-20 Condominium property regimes 514A-21 Removal from provisions of this chapter Part III. Registration and Administration 514A-32 Questionnaire and filing fee 514A-33 Inspection 514A-34 Inspection expenses 514A-35 Waiver of inspection 514A-36 Public reports and registration fees 514A-38 Request for effective date or hearing by developer 514A-40 Final reports 514A-41 Supplementary public report 514A-42 True copies of public report; no misleading information 514A-43 Automatic expiration of public reports; exceptions 514A-44 Deposit of fees 514A-45 Supplemental regulations governing a condominium property regime 514A-46 Investigatory powers 514A-47 Cease and desist orders 514A-48 Power to enjoin 514A-49 Penalties

Limitation of action 514A-50 Part IV. Protection of Purchasers 514A-61 Disclosure requirements 514A-62 Copy of public report to be given to prospective purchaser 514A-63 Rescission rights 514A-64.5 Protection of purchasers' funds 514A-65 Escrow requirement 514A-67 Financing construction 514A-68 Misleading statements and omissions 514A-69 Remedies; sales voidable when and by whom 514A-70 Warranty against structural and appliance defects; notice of expiration required

SECTION 3. On July 1, 2020, the authority to extend the operation of the listed sections of chapter 514A, Hawaii Revised Statutes, that is provided under section 2 to allow developers to qualify for the safe harbor provisions of section 45 of Act 181, Session Laws of Hawaii 2017, as amended by this Act, shall expire.

<u>Section 4</u>: Act 181, Session Laws of Hawaii 2017, is amended to add a new Section \_\_\_\_\_\_, to read as follows:

"Section \_\_\_. Notwithstanding anything to the contrary contained in this Act, should there be any pertinent or material changes, or both, to a condominium established under chapter 514A that contains a time share plan duly registered under chapter 514E, it shall not be necessary to revise the governing documents of the condominium to comply with chapter 514B."

<u>Section 5</u>: Act 181, Session Laws of Hawaii 2017, is amended to add a new Section \_\_\_\_\_\_, to read as follows:

"Section \_ . Notwithstanding anything to the contrary contained in this Act, should there be any pertinent or material changes, or both, to a condominium established under chapter 514A that contains a time share plan duly registered under chapter 514E, it shall not be necessary to register the condominium pursuant to chapter 514B or to update or amend any existing public report to reflect any such changes if, with regard to that time share plan: (1) a copy of the disclosure statement required by chapter 514E is required to be delivered to the purchaser or prospective purchaser; or (2) pursuant to section 514E-30, a copy of the disclosure statement required by chapter 514E is not required to be delivered to the purchaser or prospective purchaser because the offer and sale of the time share interest is made outside of Hawaii. This paragraph may not be used to circumvent the application of the registration and public report requirements of chapter 514B to the offer or sale by a condominium developer of units other than time share units. A sale to a single person of all time share interests in a given time share unit shall be treated as a sale of a whole resort condominium unit except in the case of a bulk sale or transfer."

Section 6: Section 514B-56 is amended to read as follows:

"§514B-56 Developer's public report; amendments.

- (a) After the effective date for a developer's public report has been issued by the commission, if there are any changes, either material or pertinent changes, or both, regarding the information contained in or omitted from the developer's public report, or if the developer desires to update or change the information set forth in the developer's public report, the developer shall immediately submit to the commission an amendment to the developer's public report or an amended developer's public report clearly reflecting the change, together with such supporting information as may be required by the commission, to update the information contained in the developer's public report, accompanied by nonrefundable fees as provided in rules adopted by the director of commerce and consumer affairs pursuant to chapter 91. Within a reasonable period of time, the commission shall issue an effective date for the amended developer's public report or take other appropriate action under this part.
- (b) The submission of an amendment to the developer's public report or an amended developer's public report shall not require the developer to suspend sales, subject to the power of the commission to order sales to cease as set forth in section 514B-66; provided that the developer shall advise the appropriate real estate broker or brokers, if any, of the change and disclose to purchasers any change in the information contained in the developer's public report pending the issuance of an effective date for any amendment to the developer's public report or amended developer's public report; and provided further that if the amended developer's public report is not issued within thirty days after its submission to the commission, the commission may order a suspension of sales pending the issuance of an effective date for the amended developer's public report. Nothing in this section shall diminish the rights of purchasers under section 514B-94.
  - (c) The developer shall provide all purchasers with a true copy of:

- (1) The amendment to the developer's public report, if the purchaser has received copies of the developer's public report and all prior amendments, if any; or
  - (2) A restated developer's public report, including all amendments.
- (d) The filing of an amendment to the developer's public report or an amended developer's public report, in and of itself, shall not be grounds for a purchaser to cancel or rescind a sales contract. A purchaser's right to cancel or rescind a sales contract shall be governed by sections 514B-86 and 514B-87, the terms and conditions of the purchaser's contract for sale, and applicable common law.
- (e) Notwithstanding anything to the contrary contained in this chapter, should any pertinent or material changes, or both, occur to a condominium that contains a time share plan duly registered under chapter 514E, it shall not be necessary to file an amendment to the developer's public report or an amended developer's public report to reflect any such changes if, with regard to that time share plan: (1) a copy of the disclosure statement required by chapter 514E is required to be delivered to the purchaser or prospective purchaser; or (2) pursuant to section 514E-30, a copy of the disclosure statement required by chapter 514E is not required to be delivered to the purchaser or prospective purchaser because the offer and sale of the time share interest is made outside of Hawaii. This subsection (e) may not be used to circumvent the application of the registration and public report requirements of this chapter to the offer or sale by a condominium developer of units other than time share units. A sale to a single person of all time share interests in a given time share unit shall be treated as a sale of a whole resort condominium unit except in the case of a bulk sale or transfer."

SECTION 7. This Act shall take effect upon its approval.

INTRODUCED	BY:	

#### Report Title:

Condominiums; Condominium Property Regimes; Extension

#### Description:

Revives for 1 year specified sections of repealed chapter 514A, HRS, to allow developers whose condominium property regimes were issued an effective date pursuant to sections 514A-40 and 514A-41, HRS, to update their public reports without revising any of the associated documents and have their public reports and disclosure abstracts treated as non-expiring developer's public reports under part IV of chapter 514B, HRS.

The summary description of legislation appearing on this page is for informational purposes only and not legislation or evidence of legislative intent.								